



## Item No. 7 Town of Atherton

### **CITY COUNCIL STAFF REPORT – PUBLIC HEARING**

**TO: HONORABLE MAYOR AND CITY COUNCIL  
GEORGE RODERICKS, CITY MANAGER**

**FROM: STEVEN D. MCCULLEY, CHIEF OF POLICE**

**DATE: JANUARY 18, 2023**

**SUBJECT: INTRODUCTION FOR 1ST READING AND WAIVE FUTURE  
READINGS TO AMEND TITLE 9 OF THE ATHERTON  
MUNICIPAL CODE TO ADOPT CHAPTER 9.18 RELATED TO  
TARGETED RESIDENTIAL PICKETING**

#### **RECOMMENDATION**

Introduce for 1st reading and waive future readings of an Ordinance of the Atherton Municipal Code Chapter 9.18 related to Targeted Residential Picketing.

#### **BACKGROUND**

During the last two weeks of November 2022, and the first two weeks of December 2022, organized protestors demonstrated in front of a residence located on Carolina Avenue in Atherton. The protests took place daily for up to 8 hours per day. A former business partner of the resident on Carolina Avenue is in a dispute with the resident and hired the protestors to picket and target the resident and his family.

The resident feared for his safety, the safety of his family, and temporarily moved from their residence during these protests.

#### **ANALYSIS**

Under the First Amendment to the United States Constitution, “Congress shall make no law respecting an establishment of religion or prohibiting the free exercise thereof; or abridging the freedom of speech, or of the press; or the right of the people peaceably to assemble, and to petition the Government for a redress of grievances.” There is a balance of the right to exercise free speech through public protests and the basic rights of residents to feel safe, secure, and to protect the peace and tranquility in their homes.

The purpose of this amendment is to amend Title 9 of the Atherton Municipal Code to adopt Chapter 9.18 Targeted Residential Picketing, in order to protect the peace and tranquility of Atherton residents in their homes. This is a content-neutral, narrowly tailored time, place, and

manner restriction on picketing in a limited public forum that will preclude picketers from targeting individual residences by remaining at least 300 feet from any individual residence, while leaving open ample alternative channels for communication available to picketers. Chapter 9.18 additionally creates a private right of action enabling persons aggrieved by targeted picketing to bring an action against any person who has violated, conspires, or proposes to violate acts prohibited under Chapter 9.18 and recover an award of a civil penalty of up to one thousand dollars, as well as costs and reasonable attorneys' fees.

### **RECOMMENDATIONS**

Staff recommends amending Title 9 of the Atherton Municipal Code and adopt Chapter 9.18 related to targeted residential picketing.

### **GOAL ALIGNMENT**

This Report and its contents are in alignment with the following Council Policy Goals:

- Goal Area B – Preserve Small Town Character and Quality of Life
- Goal Area D – Managing Circulation and Improve

### **FISCAL IMPACT**

There is no fiscal impact related to the adoption of this ordinance.

### **PUBLIC NOTICE**

Public notification was achieved by posting the agenda, with this agenda item being listed, at least 72 hours prior to the meeting in print and electronically. Information about the project is also disseminated via the Town's electronic News Flash and Atherton Online. There are approximately 1,200 subscribers to the Town's electronic News Flash publications. Subscribers include residents as well as stakeholders – to include, but not limited to, media outlets, school districts, Menlo Park Fire District, service providers (water, power, and sewer), and regional elected officials.

### **COMMISSION/COMMITTEE FEEDBACK/REFERRAL**

This item \_\_\_ has or X has not been before a Town Committee or Commission.

- \_\_\_ Audit/Finance Committee (meets every other month)
- \_\_\_ Bicycle/Pedestrian Committee (meets as needed)
- \_\_\_ Civic Center Advisory Committee (meets as needed)
- \_\_\_ Environmental Programs Committee (meets every other month)
- \_\_\_ Park and Recreation Committee (meets each month)
- \_\_\_ Planning Commission (meets each month)
- \_\_\_ Rail Committee (meets every other month)

\_\_\_\_ Transportation Committee (meets every other month)  
\_\_\_\_ Tree Committee (meets each month)

**ATTACHMENTS**

Attachment A - Atherton Municipal Code Targeted Residential Picketing Ordinance (Chapter 9.18)